

MOST IMMEDIATE

No.U.14017/36/2017-ME-II(pt.)
Government of India
Ministry of Health & Family Welfare
(ME-II Section)

.....

Nirman Bhawan, New Delhi,
Dated the 30th August, 2019.

To

The Secretary (Medical Education/Health),
Government of all States and UT Administrations,

Subject: Centrally Sponsored Scheme for Establishment of new medical colleges attached with existing District/Referral Hospitals or an Institute with facilities for Post Graduate medical education – Phase-III – reg.

Sir,

I am directed to refer to the subject mentioned above and to say that Ministry of Health & Family Welfare has launched the Phase-III of the above centrally sponsored scheme for establishment of 75 new medical colleges or Institute with facilities for Post Graduate medical education in districts where there is no medical college, at a cost of Rs.325 crore per college. This cost will be shared in the ratio of 90:10 for Northeastern States and special category States and 60:40 for remaining States/UTs. The guidelines of the scheme for medical colleges to be established under Phase-III are enclosed.

You are requested to identify the District/Referral Hospital, fulfilling the prescribed criteria as per guidelines of the scheme in your State/UT and send proposals alongwith Detailed Project Reports for consideration of this Ministry at the earliest.

Encl: As above.

Yours faithfully,



(Amit Biswas)

Under Secretary to the Govt. of India
Telefax:23061120

Copy for necessary action to:

1. Director of Medical Education of all States and UTs.

Guidelines for Centrally Sponsored Scheme

Establishment of New Medical Colleges attached with existing District/Referral hospitals: Phase-III



**Government of India
Ministry of Health & Family Welfare
Department of Health & Family Welfare
Medical Education Division
Nirman Bhawan, New Delhi**

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1. Background and Objective

To meet the shortfall of human resource in health, the Ministry of Health & Family Welfare has taken up a number of initiatives including implementation of a Centrally Sponsored Scheme "Establishment of new medical colleges attached with existing district/referral hospitals". Under the scheme, a total of 58 new Medical colleges were taken up in the underserved areas under Phase-I in the year 2014 at a cost of Rs.189 crore each (total cost Rs.10962 crore). Out of total central share of Rs.7,541.10 crore, an amount of Rs.7,507.70 crore has been released. In the Phase-II of the scheme taken up in 2018, a total of 24 medical colleges have been approved at a cost of Rs.250 crore each (total cost Rs.6000 crore) with the objective to ensure availability of one medical college in every 3 Parliamentary Constituencies and one Government medical college in each State in the underserved areas. Out of these 24 medical colleges, 18 medical colleges have been approved. Out of total central share of Rs.3,675 crore, an amount of Rs.1,546.59 crore has been released.

It is further the endeavour of the Government, in order to increase the opportunities for medical education, to provide at least one medical college or an Institute with facilities for Post Graduate medical education in each district of the country in a phased manner through public or private participation. In this direction, Phase-III of the scheme for establishment of 75 new medical colleges attached with district/referral hospitals has been approved. Financial assistance will be provided to the States/UTs by the Central Government as per prescribed funding pattern for construction of these medical colleges. The locations of the proposed 75 new medical colleges in Phase-III will be selected on Challenge Mode with preference given to aspirational districts and district/referral hospitals having 300 beds or more.

2. Criteria

The districts to be covered under Phase-III of the scheme will be selected by the Central Government in consultation with the State/UT governments on the basis of the following criteria:

- i. District where there is no medical college, either government or private.
- ii. District/Referral Hospital having bed strength of 200 or more. Where there are two different hospitals for male and female patients at a district headquarters, the combined bed strength of both would be taken into account for this purpose.
- iii. District/Referral hospitals which are located on a unitary piece of land of 20 acres or in such manner that another piece of land is available within 10 km radius, with a total area of not less than 20 acres and the smaller piece of land not less than 5 acre in size.
- iv. The location of the proposed 75 new medical colleges in Phase-III will be finalised on Challenge Mode by the Central Government from the districts recommended by the States/UTs, with preference given to aspirational districts and District/Referral Hospitals having bed strength of 300 or more.

3. Funding

Funds for infrastructure development including construction of the Medical College, accommodation facilities for faculty, residents, other staff and students, equipment and upgradation of district/referral hospital to a teaching hospital of medical college would be shared between the central and state/UT governments whereas funds for land requirement, all recurring expenses and any excess funds which have not been included in the project cost would be borne by the State/UT government concerned. The medical colleges would be established at an estimated cost of Rs.325 crore per medical college for which funds

would be shared between the central government and the state governments in the ratio of 90:10 for North Eastern and Special Category states and in the ratio of 60:40 for other states. State/UT governments would be required to sign a Memorandum of Understanding (MoU) covering various conditions including commitment to provide land for establishment of medical college, timely completion of works, appointment of requisite faculty & staff necessary for running medical college, ensuring standards of medical education, contribution of state share and provision for recurring expenditure and proper functioning/maintenance of the medical college established under the scheme. The format of MoU is at **Annexure-I**.

4. Implementation

- (i) District/Referral hospitals under Phase-III of the scheme would be selected by the Central Government on challenge mode from among the district hospitals shortlisted by the State/UT Governments and the Detailed Project Report (DPR) submitted by the State/UT Governments. The State/UT Governments will be required to sign a Memorandum of Understanding (MoU) with the Central Government undertaking to provide required land and a detailed plan of action for implementing the Scheme for establishment of Medical College.
- (ii) A Technical Evaluation Committee (TEC) of Ministry of Health & Family Welfare will examine the DPR and send its recommendation to the Empowered Committee (EC) headed by Secretary (Health & Family Welfare), which will finally approve the proposed medical colleges to be established along with the funding. The TEC may call the States/UTs to make a presentation before it regarding their proposal/DPR and if necessary, it may undertake site inspection.
- (iii) Review meetings with the State Governments will be held in the Ministry to ensure that the construction works, purchase of equipments, appointment of faculty and other supporting staff by

State Government is completed so that the colleges become functional during the time frame of the scheme.

- (iv) Ministry has developed an Online Monitoring Dashboard <https://www.dashboard.nhp.gov.in> to monitor the progress of works in new medical colleges uploaded by State authorities with real time geotagged photographs. The States/UTs shall regularly, atleast on monthly basis, update the progress on the dash board.
- (v) Funds release under the scheme would be linked to the reporting of physical progress, submission of Utilisation Certificate and release of State share.
- (vi) Being a centrally sponsored scheme, the functions for laying of foundation stone and inauguration of the medical colleges would be mutually decided between the Central Government and the concerned State/UT Government.
- (vii) The State/UT Government may plan construction of medical colleges in such a manner that expansion of facilities is feasible in future to accommodate increased intake of students among others.
- (viii) As per provision of the Scheme, financial assistance is provided for a medical college of 100 MBBS intake capacity. However, the States/UTs are encouraged to consider to start the medical colleges with an intake of 150 students, with additional funding from their own resources, to have more seats in the government sector.
- (ix) The Scheme for Establishment of new medical colleges has total Central Share of more than Rs.10000 crore in the first two phases. Further Rs. 15600 crore is proposed under Phase-III. As the Scheme is expanding to its third phase and keeping in view of effective monitoring of the implementation of the Scheme, a dedicated Project Monitoring Unit (PMU) of the Ministry housed in Medical Education Cell of Directorate General Health Services will be constituted. The PMU will conduct continuous monitoring and review

progress of works done by State Governments in new medical colleges. They will monitor progress through the online dashboard and also conduct physical inspections and send regular reports to the Ministry for necessary action. They will also obtain utilization certificate which is required to be submitted by the States for grant-in-aid released by the Ministry in proper format. The PMU may seek report of third party evaluation of the scheme carried out by the State Governments.

5. Provisions with regard to grant of permission to establish a new medical college/starting of new or higher course of study/increase in the admission capacity

With the enactment of NMC Act, 2019, a National Medical Commission will be constituted and the Indian Medical Council Act, 1956 will be repealed. However, the existing regulations of Medical Council of India would continue to be in force till they are substituted/amended by the National Medical Commission upon its constitution.

As per the provisions of the Indian Medical Council (IMC) Act, 1956, as amended by IMC (Amendment) Act, 1993, prior permission of the Central Government is mandatory for opening of a new medical college, increase in an admission capacity and starting of new or higher course of studies. The eligibility and qualifying criteria for opening of a new medical college is laid down in Establishment of Medical College Regulations, 1999. There are separate minimum requirements for 50/100/150/200/250 students admission and are contained in the minimum standard requirements for the Medical College Regulations 1999.

An application for opening a new medical college has to be submitted to the Central Government in the form of a scheme as laid

down in the MCI regulations. Government forwards the application to the MCI.

As per the laid down provisions for establishment of new medical college, the MCI evaluates the application for opening a new medical college by considering the documents given by the applicant institution and also by carrying out physical inspection to verify information supplied by the applicant.

The permission to establish a medical college and to admit students is granted initially for a period of one year and is renewed on yearly basis subject to verification of achievements of annual targets. It is the responsibility of the person to apply to the MCI for purpose of renewal six months prior to the expiry of the initial permission.

The MCI carries out inspections for annual renewal of permission till such time the establishment of the medical college and expansion of the hospital facilities are complete and a formal recognition to the medical college is granted.

The formal permission is granted as per the existing time schedule after evaluation by MCI as per the provisions of IMC (Amendment) Act, 2010. The time schedule is at **ANNEXURE-II.**

5.1 *The Medical Council of India was superseded by a Board of Governors on 26.09.2018 by the Central Government. Powers under Section 10A of IMC Act, 1956 were delegated to the Board of Governors from 26.09.2018 onwards.*

6. Eligibility to Start a Medical College

- (a) A State Government./Union Territory;
- (b) A University;
- (c) An autonomous Body promoted by Central or State Government

- or under a Statute for the purpose of medical qualification;
- (d) A society registered under the Societies Registration Act, 1860 for corresponding Acts in States; or
- (e) A public Religious or Charitable Trust registered under the Trust act, 1882 or the WAKFS Act, 1954.
- (f) Companies registered under The Company Act, 1956

7. Qualifying criteria i.e. conditions to be fulfilled for starting a medical college.

- (i) Medical education must be one of the objectives of the applicant trust/registered society.
- (ii) District Hospitals which are located on a unitary piece of land of 20 acres in such manner that another piece of land which can house the Medical College is available within 10 km radius. However, the piece of land should not be less than 5 acres.
- (iii) The applicant must submit the **Essentiality Certificate** from the concerned State Government for establishment of the proposed medical college.
- (iv) The **Consent of Affiliation** from the University concerned.
- (v) The applicant owns and manages a hospital of not less than 300 beds with necessary infrastructure facilities capable of being developed into a teaching institution in the campus of the proposed medical college.
- (vi) The applicant has not admitted students in the proposed medical college without permission of Central Government/MCI.
- (vii) In case of Private Medical College, the applicant shall provide two performance Bank guarantees in favour of MCI for the prescribed sums varying according to the number of admissions, one for the establishment of the college and the other for the hospital. Government Medical Colleges are exempted from submitting performance Bank guarantees. The State Government shall submit an undertaking for providing

appropriate fund to the medical college.

(ix) The college shall be set up only in the plot earmarked for that purpose.

8. **Norms for setting up of new medical college in terms of infrastructure, faculty requirement and clinical material (bed strength, OPD/IPD etc.) are at Annexure III.**

ANNEXURE-I

MEMORANDUM OF UNDERSTANDING BETWEEN GOVERNMENT OF INDIA (MINISTRY OF HEALTH & FAMILY WELFARE) AND THE STATE OF _____

MEMORANDUM OF UNDERSTANDING made on _____, between The Government of India (herein called GOI) and the STATE of _____ (hereinafter called the Project State).

WHERE AS the Government of India in the Ministry of Health & Family Welfare has formulated a Centrally Sponsored Scheme namely **“ESTABLISHMENT OF NEW MEDICAL COLLEGES ATTACHED WITH EXISTING DISTRICT/ REFERRAL HOSPITALS or AN INSTITUTE WITH FACILITIES FOR POST GRADUATE MEDICAL EDUCATION – PHASE-III”** with a view to providing financial assistance to the State Government/UT for establishment of new Medical Colleges;

AND WHEREAS the State Government/UT is undertaking to establish new Medical Colleges as per the guidelines and instructions issued by the MoHFW from time to time. The understanding reached between the MoHFW and the said State Government/UT is stated hereunder:-

IT IS THEREFORE HEREBY AGREED AS FOLLOWS:

1. The State Government of _____ will provide the required land for establishment of new **Medical College** at _____ within 10 (ten) kilometers of existing district/referral hospital have minimum 200 beds. The scheme for establishment of new Medical Colleges is only for the identified districts which have no Government/Private Medical College in the district. The State/UT Government will provide funds for land requirement, faculty, staff component and recurring expenses which have not been included in the project cost.
2. The State Government/UT should draw up a detailed action plan for implementing of the scheme for establishment of new Medical Colleges including modalities for examining the propriety of expenditure (such as estimated value/tendered price of past etc.). A Committee shall be constituted for undertaking the civil work/procurement of equipment. The timelines should be fixed for construction of work and purchase of equipment.
3. The State Government/UT shall follow Rule 130 to 141 of General Financial Rules (GFR) 2017 for works and Rule 142 to 223 for procurement of Goods under the project. The State Government/UT shall also follow CPWD/State PWD manual for Civil Works
4. Proper record should be kept by the State Government/UT regarding the consolidated details of equipment/civil work for which bids have been issued, number of responsive bids/unresponsive bids, analysis of reasons for rejection/unresponsive bids. The Bid Evaluation Report, minutes of Committee, sanction orders etc. should also be kept secure by the State Government/UT. These records will be presented to MoHFW, if required, for audit purpose.

5. In respect of award of contract, the Authority competent to accord administrative approval and sanction shall follow the norms/extant guidelines. In so far as procurements/civil work that are within the competency of the authority, the necessary approval may be accorded following the norms/procurement guidelines of the State Government/UT concerned.
6. The State Government/UT shall send request for release of funds item-wise to the MoHFW well in advance, depending on financial plan worked out by them.
7. Advances/subsequent release will be made by MoHFW on the satisfaction that the State Government/UT has furnished the necessary utilization certificate, utilization certificate should be w.r.t. funds released to various items of work/components associated to the college.
8. The State Government/UT should follow the Minimum Standard Requirements prescribed under the Establishment of Medical College Regulation, 1999 and other regulations of The Indian Medical Council Act, 1956 for establishment of Medical College.
9. The State Government/UT should submit the application for seeking necessary permission for establishment of Medical College U/s 10 A of the Indian Medical Council Act, 1956 during the earliest available period for making application with in a period of twelve months after approval of the proposal by MoHFW.
10. State Government/UT will make available to MoHFW, the utilization certificate duly countersigned by the Administrative Secretary of the Division regulating the Scheme/Finance Secretary for the funds utilized for establishment of new Medical College before 15th March, and 15th September every year.
11. An Empowered Committee (EC) constituted under the Chairmanship of Secretary (H&FW) by the Ministry of Health & Family Welfare will go into rationale for funding in detail and decide the actual amount of funding under the scheme.
12. MoHFW would bear 90% of the total amount sanctioned in the case of North Eastern States and Special Category States and 60% of the total amount sanctioned in the case of other States and UTs. The remaining 10%/40% would be borne by the State Government/UT. The expenditure over and above the approved cost and all the recurring expenditure after close of the scheme will be borne by Medical College Institution/State Government/UT.
13. State Government/UT will intimate to MoHFW, the physical progress of the works being done for establishment of new medical college under the Scheme on regular basis.
14. MoHFW/Directorate General of Health Services will have the authority to visit the medical colleges and inspect/verify the progress of works being done as per approved Action Plan and issue directions accordingly.
15. In case the State Government/UT does not succeed in fulfilling its commitments to establishment of Medical College(s), the Empowered Committee shall give an opportunity to the said State Government/UT on the issue to explain the reasons for

non-fulfillment of the commitments. On the basis of the explanations given by the State Government/UT, the Empowered Committee will decide if the funds granted are to be refunded. The decision of Empowered Committee shall be final and binding on the State Government/UT. The State Government/UT will agree to return the funds given to them for this purpose along with interest thereon within a period of 3 months from the date of final decision of the Empowered Committee.

16. MoHFW and State Government/UT agree with each other to ensure that the provisions of this Memorandum of Understanding are fully and expeditiously implemented so as to achieve the objective of the Memorandum of Understanding.
17. Any notice or communication to be made by the Parties shall be in writing and will be delivered by registered post, fax or e-mail with return receipt. The persons for communication hereafter in respect of this Memorandum of Understanding shall be:

- (i) For MoHFW

Address: The Director,
Government of India
Ministry of Health & Family Welfare
Nirman Bhawan, New Delhi-110011.

- (ii) For Medical College Institution:

Secretary/Director (Medical Education)
Government of _____
Department of Health & Family Welfare
State/UT _____
Fax No. _____

18. In the event of any provisions contained in this Memorandum of Understanding and rendered unenforceable under the applicable laws, the rest of the provisions shall remain in full force and effect.
19. The governing law of this Memorandum of Understanding shall be laws of India.
20. Any disputes arising out of this Memorandum of Understanding shall be, at first instance, resolved amicably by the MoHFW, State Government. In case, they are unable to settle the dispute within 30(thirty) days of making reference, the same shall be referred to Empowered Committee for a decision. State Government would be given an opportunity to present their views before the Empowered Committee. Decision of Empowered Committee shall be binding and final on both MoHFW and the State Government.

(_____)
FOR AND ON BEHALF OF
PRESIDENT OF INDIA
FOR MOH&FW, GOVT. OF INDIA

(_____)
FOR AND ON BEHALF OF
State Government

Annexure-II**SCHEDULE FOR RECEIPT OF APPLICATIONS FOR ESTABLISHMENT OF
NEW MEDICAL COLLEGES AND PROCESSING OF THE APPLICATIONS
BY THE MEDICAL COUNCIL OF INDIA**

S. No.	State of Processing	Time Schedule
1.	Receipt of applications by the Central Government	From 15 th June to 7 th July (both days inclusive) of any year.
2.	Forwarding application by the Central Government to Medical Council of India	By 15 th July
3.	Technical Scrutiny, assessment and Recommendation for Letter of Permission by the Medical Council of India	15 th December
4.	Receipt of reply/compliance from the applicant by the Central Government and for personal hearing thereto, if any and forwarding of compliance by the Central Government to the Medical Council of India	Two months from receipt of recommendation from MCI but not beyond 31 st January
5.	Final recommendation for the letter of permission by the Medical Council of India	By 30 th April
6.	Issue of Letter of Permission by the Central Government	By 31 st May

Note: The time schedule indicated above may be modified by the Central Government, for reasons to be recorded in writing, in respect of any class or category of applications.

Annexure-III

S. No	Facilities		100 Seats		150 Seats		200 Seats	250 Seats
			LOP	Recognition	LOP	Recognition	LOP	LOP
A	Infrastructure							
1	Lecture Theatre-Number & capacity		2/120	5/(4)120+(1)150	2/180	5/(4)180+(1)200	6/(5)(240)+(1)(500)	7/6(300)+1(650)
2	Examination Hall cum Auditorium (Capacity)		-	250	-	250 x 2	1600 Sq. M	2000 Sq. M
3	Central Library	Area	400	1600	600	2400	3200	3200
		Seating	50	200	75	300	400	500 (250-250)
		Books	1500	7000	3000	11000	15000	20000
4	Hostel (Students+ Residents+ Nurses + Interns)		155	582	194	875	414	517
5	Residential Quarters (Teaching + Non-teaching)-20%		32	57	34	62	75	87
6	Bed Strength		300	470/19	300	650/24	900/32	1100/37
7	OPD		400	800	600	1200	2000	3000
8	Bed Occupancy	Other States	60%	75%	60%	75%	75%	75%
		North Eastern & Hilly Areas	50%	60%	50%	60%		
9	Clinical Material	Major OT	4	7	4	9	10	11
		Minor OT	2	2	2	2	2	2
B	Faculty and Staff							
1	Paramedical & Non teaching Staff		101	179	100	182	182	182
2	Nursing Staff		175	247	175	372	703	703
3	Faculty & Residents	Faculty	58	105	65	132	167	192
		Residents	45	67	46	85	111	128
		Total	103	172	111	217	278	320